#### **Participating Organizations**

Alliance for a Living Ocean American Littoral Society Arthur Kill Coalition Arthur Kill Coalition
Asbury Park Fishing Club
Bayberry Garden Club
Bayshore Regional Watershed Council
Bayshore Saltwater Flyrodders
Belford Seafood Co-op Belmar Fishing Club

Beneath The Sea

Bergen Save the Watershed Action Network Bergen save the Watershed Action Network
Berkeley Shores Homeowners Civic Association
Cape May Environmental Commission
Central Jersey Angles
Citizens Conservation Council of Ocean County
Clean Air Campaign, NY Coalition Against Toxics Coalition for Peace & Justice/Unplug Salem

Coastal Jersey Parrot Head Club Constal Jersey Parrot Head Club
Communication Workers of America, Local 1034
Concerned Businesses of COA
Concerned Citizens of Bensonhurst
Concerned Citizens of COA
Concerned Citizens of Montauk
Factors Mognowith Chember of Computers Eastern Monmouth Chamber of Commerce Fisher's Island Conservancy Fisher's Island Conservancy
Fisheries Defense Fund
Fishermen's Dock Cooperative, Pt. Pleasant
Friends of Island Beach State Park
Friends of Liberty State Park, NJ
Friends of the Boardwalk, NY Garden Club of Englewood Garden Club of Fair Haven Garden Club of Fair Haven Garden Club of Long Beach Island Garden Club of Middletown Garden Club of Morristown Garden Club of Navesink Garden Club of New Jersey Garden Club of New Vernon Garden Club of Oceanport Garden Club of Princeton Garden Club of Ridgewood Garden Club of Rumson Garden Club of Short Hills Garden Club of Shrewsbury Garden Club of Spring Lake Garden Club of Washington Valley Great Egg Harbor Watershed Association Highlands Business Partnership Highlands Chamber of Commer Highlands Chamber of Commerce Hudson River Fishermen's Association/NJ Jersey Coast Shark Anglers Jersey Shore Captains Association Jersey Shore Running Club Junior League of Monmouth County

Junior League of Monmouth County
Keyport Environmental Commission
Kiwanis Club of Manasquan
Kiwanis Club of Shadow Lake Village
Leonardo Party & Pleasure Boat Association
Leonardo Tax Payers Association
Main Street Wildwood
Marine Trades Association of NJ
Monardo Caracteria Environment Monmouth Conservation Foundation Monmouth Conservation Foundation
Monmouth County Association of Realtors
Monmouth County Audubon Society
Monmouth County Friends of Clearwater
Montauk Fisherman's Emergency Fund
National Coalition for Marine Conservation
Natural Resources Protective Association, NY
NS Beach Buggy Association
NI Commercial Efficiency Association
NI Commercial Efficiency Association NI Commercial Fishermen's Association NJ Commercial Fishermen's Association
NJ Environmental Federation
NJ Environmental Lobby
NJ Main Ship Owners Group
NJ Marine Educators Association
NJ PIRG Citizen Lobby
Nottingham Hunting & Fishing Club, NJ
NYC Sea Gypsies

NY Marine Educators Association NY Marine Educators Association
NY/NJ Baykeeper
Ocean Wreck Divers, NJ
PaddleOut.org
Picatinny Saltwater Sportsmen Club
Raritan Riverkeeper
Religious On Water
Riverside Drive Association Riverside Drive Association Rotary Club of Long Branch Rotary District #7510 - Interact Saint George's by the River Church, NJ Saltwater Anglers of Bergen County Sandy Hook Bay Anglers Save Barnegat Bay Save the Bay, NJ SEAS Monmouth

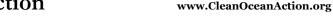
Shark Research Institute Shark River Cleanup Coalition Shark River Surf Anglers Shore Adventure Club Shore Surf Club Sierra Club, Shore Chapter Soroptimist Club of Cape May County
South Jersey Dive Club
South Monmouth Board of Realtors
Staten Island Friends of Clearwate
Staten Island Truna Club
Strathmere Fishing & Environmental Club
Strathmere Fishing & Environmental Club Surfers' Environmental Alliance Surfrider Foundation, Jersey Shore Chapter

Seaweeders Garden Club

TACK I. MA Terra Nova Garden Club Unitarian Universalist Congregation /Monm. Cnty.
United Boatmen of NY/NJ
United Bowhunters of NJ
Volunteer Friends of Boaters, NJ WATERSPIRIT Women's Club of Brick Township Women's Club of Keyport Women's Club of Long Branch Women's Club of Merchantville Zen Society, NJ

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# Clean Ocean Action





Ocean Advocacy Since 1984

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November 27, 2006

### VIA ELECTRONIC MAIL at http://www.mms.gov/5-year/2007-2012main.htm

James F. Bennett 5-Year Draft EIS Comments 381 Elden St., MS 4042 Herndon, VA 20170

Comments on Draft Environmental Impact Statement (EIS) for the Proposed 5-Year Outer Continental Shelf (OCS) Oil and Gas Leasing Program for 2007-2012

Dear Mr.Bennett:

As we discussed today, please accept this electronic version of these comments of Clean Ocean Action and NY/NJ Baykeeper (hereafter, "Commenters") on the above-referenced Proposed 5-Year Outer Continental Shelf (OCS) Oil and Gas Leasing Program for 2007-2012) issued August 25, 2006<sup>1</sup>. This electronic version supersedes electronic comments submitted on November 22, 2006, and mirror our comments sent via U.S. mail and postmarked on November 22<sup>nd</sup>. These comments should be viewed in light of comments submitted by Commenters on the Proposed 5-Year Outer Continental Shelf (OCS) Oil and Gas Leasing Program for 2007-2012.

Clean Ocean Action (hereinafter "COA") is a broad-based coalition of 150 conservation, environmental, fishing, boating, diving, student, surfing, women's, business, service, and community groups. Our goal is to improve the degraded water quality of the marine waters off the New Jersey/New York coast. It is COA's mission to investigate, review, and question proposals that may affect ocean water quality in the NY/NJ Bight.<sup>2</sup>

New York New Jersey Baykeeper is a conservation organization, with a mission to protect, preserve and restore the ecological integrity of the Hudson-Raritan Estuary.

Commenters write to submit comments on the above referenced public notice, issued August 25, 2006.<sup>3</sup> The MMS Proposed 5-Year Outer Continental Shelf (OCS) Oil and

<sup>3</sup> 71 Fed. Reg. 7064

<sup>&</sup>lt;sup>1</sup> 71 Fed. Reg. 7064

<sup>&</sup>lt;sup>2</sup> Visit http://www.cleanoceanaction.org for more information.

Gas Leasing Program for 2007-2012 (hereinafter "Proposed Leasing Program") includes the Mid-Atlantic Planning Area, which is off the Virginia Coast. Inclusion of this area flies in the face of 25 years of good governance policies to protect environmentally sensitive areas, violates current moratoria, and puts the regional economic and environmental productivity and potential at risk. In short, the Commenters strongly oppose the Department's inclusion of the Mid-Atlantic Region in the listed proposed program areas. We respectively demand that the Department remove the Mid-Atlantic region from the Proposed Leasing Program. The basis for this request follows.

### **Violation of Long-Standing Moratoria**

The waters of the Mid-Atlantic coast have been proactively defended and protected by an annual congressional prohibition on new offshore oil and gas leasing for over 25 years. These same waters have also been protected since 1990 by a separate Executive Order put in place by former President George W. Bush, Sr., and subsequently extended by President Clinton to the year 2012.<sup>4</sup> Although the Proposed Leasing Program explicitly states that "[t]here will be no leasing of such areas unless the President chooses to modify the withdrawal and Congress discontinues the annual statutory moratoria," including the Mid-Atlantic as a proposed program area establishes an unacceptable, and possibly illegal, path. The congressional moratorium in place for the Mid-Atlantic prohibits the use of appropriated funds for "leasing, pre-leasing, and related activities." At the November 13, 2006 public meeting on the Proposed Leasing Program held by Mineral Management Service (MMS) in Atlantic City, NJ, the current phase of the process was identified as a "Pre-Leasing Activity". Therefore, the use of federal resources to develop and market the Proposed Leasing Program and the corresponding draft Environmental Impact Statement (EIS) are clearly within this definition of prohibited activities. Consequently, this proposal is in violation of the moratoria.

### **Mid-Atlantic: A Unique Ecosystem**

Oil and/or gas exploration or activities are proposed off the coast of Virginia. This region is an extraordinarily important ecosystem, which is why for the past 25 years, Congress and Presidential Moratoria have been imposed. In fact, there are eleven National Wildlife Refuges in the coastal region from Virginia to New York protecting thousands of acres of coastal wetland and tidal marshes that are considered critical feeding habitat for millions of migratory birds that travel the Atlantic Flyway. The coastline of Virginia itself is lined with barrier islands designated by the U.S. Fish and Wildlife as an International Shorebird Reserve and by the United Nations as a World Biosphere Reserve. The close proximity of the proposed oil and gas operations threatens the coastal habitat and waters of the entire region.

Moreover the proposed area is less than 75 miles from the southern tip of New Jersey, which begins the New York/New Jersey Bight, an ecologically rich and unique marine system. The New York/New Jersey Bight (Bight) is defined as the oceanic region from Montauck, NY to Cape May Point, NJ and off to the edge of the continental Shelf. The warm waters of the Gulf Stream travel up the eastern coast from the Caribbean passing through the Bight to meet the cold waters of the north Atlantic off Canada. This remarkable ocean river brings biologically rich southern waters thus contributing to the marine environment of the Bight by increasing the diversity of oceanographic conditions and species. The region supports more than 300 species of

<sup>4</sup> Congressional Research Service, OCS Leasing Moratoria, 97-588 ENR.

Comments Proposed 5-year Leasing Program

fish, nearly 350 species of birds, 7 species of sea turtles, and many marine mammals, such as 10 species of whales and several species of seals and porpoises. The draft EIS developed by MMS as part of the Proposed Leasing Program, ranked the proposed region first in primary production from marine phytoplankton, with almost 140 million metric tons of carbon/year<sup>5</sup>, thus acknowledging the importance of this region to the base of the oceanic food web. However, it is also true that while the hydrological currents present in the Mid-Atlantic region create a unique and diverse marine environment, these same currents would carry pollutants directly to the shorelines north of the leasing area, including the beaches of New York and New Jersey.

The risks from exploring, developing and extracting potential oil and gas are high, significant, and dangerous for New Jersey and New York's marine ecosystems and their dependant economies.

## The Draft EIS Fails to Properly Evaluate Essential Ecological Issues

Exploring and drilling for oil and gas resources is a complex process, which requires miles of pipelines, numerous tankers plying coastal waters, and many refineries. Oil and gas activities not only impact federal and state waters where platforms are located, but the land along the coast as well. In addition, "the biological consequences of such development, whether offshore, in the coastal zone, or on-land, can be acute or chronic, resulting from pollution or physical alteration of habitat." Some of these potential impacts that were identified in the draft EIS and could threaten the ecological and economic vitality of the region. Moreover, the draft EIS underestimates or ignores essential ecological issues. These concerns are addressed below.

- Increased incidence of collisions between endangered marine organisms and tanker or support ships.
  - The draft EIS admits that oil and gas related activities in the region would increase the risk of collisions with the highly endangered right whales resulting in population-level effects. With only 300 individuals remaining, one death could be the difference between survival of the species and extinction. This alone should eliminate the region from consideration.
  - There are several other endangered marine mammals and sea turtles that migrate up and down the east coast annually, requiring them to pass through the program area twice a year. The draft EIS underplays the significance of fatal collisions on the population of endangered species. The loss of individuals from a population that is so decimated as to be federally listed as endangered must be given substantially greater protection considering the elevated risk of extinction.
  - In addition to increased risk of collision, endangered marine mammals and sea turtles will also be subjected to increased marine debris resulting from the "discharge or disposal of solid debris into offshore waters from OCS

<sup>6</sup> Bolze, Dorene, and Mercedes Lee. 1989. *Offshore Oil and Gas Development: The Ecological Effects Beyond the Offshore Platform*, Proceedings from Sixth Symposium on Coastal and Ocean Management/ASCE, July 11-14, 1989, Charleston, SC.

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<sup>&</sup>lt;sup>5</sup> "Outer Continental Shelf Oil and Gas Leasing Program 2007-2012, Draft Environmental Impact Statement," July 2006, Page 87, U.S. Department of the Interior, Minerals Management Service.

structures and vessels<sup>7</sup>", as stated in the draft EIS, impacts related to the "ingestion of or entanglement with discarded waste could lead to intestinal blocking, reduced mobility, and other lethal and sublethal effects.<sup>8</sup>"

- Oil and gas spills from production or transportation facilities. The draft EIS recognizes the potential for 1 large Tanker spill and 12 smaller spills, as a result of production and transport in the program area. These spills are projected to occur with uniform frequency over the life of the leasing program.
  - This would suggest that organisms would be subjected to repeated exposure over the life of the project. The EIS must consider the cumulative effects of multiple exposures to organisms as a result of numerous spills. Repeated exposure to contaminants could result in more serious effects at the individual and population-level.
  - As stated above, the coastline within and around the Mid-Atlantic Planning area includes vast regions of coastal estuaries and tidal wetlands including the Chesapeake and Delaware Bays. The draft EIS acknowledges that "if a large oil spill were to occur adjacent to the coastline and enter an estuary, in particular the Chesapeake Bay, the effects on water quality could be immediate and severe.<sup>9</sup>" These impacts would extend beyond water quality, as these habitats support the early life stages of most commercially and recreationally important fish species, as well as migrating birds, and endangered sea turtles.
  - O The impact of numerous and recurring oil spills to tourism and fishing in the area are understated. Both industries provide substantial economic benefits to all the coastal states in and around the mid-Atlantic region (see below for more detail). The draft EIS states losses from a large oil spill could result in large losses and reduce or eliminate fishing for several years<sup>10</sup>, require 2-12 years for recovery of fisheries habitat<sup>11</sup> and severely degrade coastal habitats for years<sup>12</sup>. The resulting impact on fisherman, fleet operators and coastal businesses that would be forced to shut down for even one season would be devastating to the livelihood of individuals and the economies of the affected regions. These impacts are not adequately evaluated in this draft EIS.
- Oil and gas structures act to aggregate marine organisms thus increasing the likelihood that routine releases of toxic metals, oil, gas, and byproducts (i.e., "drilling muds" and "cuttings") will have population-level effects. Moreover, the cumulative exposures from the numerous inputs resulting from the proposed activities must be

<sup>7 &</sup>quot;Outer Continental Shelf Oil and Gas Leasing Program 2007-2012, Draft Environmental Impact Statement," July 2006, Page IV-265, U.S. Department of the Interior, Minerals Management Service.
8 Id

<sup>&</sup>lt;sup>9</sup> "Outer Continental Shelf Oil and Gas Leasing Program 2007-2012, Draft Environmental Impact Statement," July 2006, Page IV-255, U.S. Department of the Interior, Minerals Management Service.

<sup>&</sup>lt;sup>10</sup> "Outer Continental Shelf Oil and Gas Leasing Program 2007-2012, Draft Environmental Impact Statement," July 2006, Page IV-314, U.S. Department of the Interior, Minerals Management Service.

<sup>&</sup>lt;sup>11</sup> "Outer Continental Shelf Oil and Gas Leasing Program 2007-2012, Draft Environmental Impact Statement," July 2006, Page IV-278, U.S. Department of the Interior, Minerals Management Service.

Outer Continental Shelf Oil and Gas Leasing Program 2007-2012, Draft Environmental Impact Statement," July 2006, Page IV-291, U.S. Department of the Interior, Minerals Management Service.

evaluated together. The draft EIS calculates the volume of these inputs during offshore activities include the projected release of:

- 13,660 barrels per well (212,220 barrels total from 27 proposed wells) from drilling muds,
- 4310 barrels per well (156,600 barrels total) from drill cuttings,
- 518 barrels per well (13,986 barrels total) of "Produced Water",
- "Formation Water",
- domestic and sanitary waste,
- deck drainage,
- ballast and bilge waters, and
- atmospheric deposition of fuels by helicopters and barges.

All listed inputs contain very substantial amounts of oil and grease, as well as heavy metals, toxic organics and a variety of highly toxic additives, and are chronic, on-going sources of contamination to the marine environment within the lease area that threatens to reduce or eliminate sensitive species from the areas around the drilling activity.

- The draft EIS must consider the implications that in-water structures associated with oil and gas exploration and production act as aggregation and attraction devises for all kinds of marine organisms including zooplankton, fish, and birds. Some of the implications of attracting large aggregations of individual organisms include:
  - substantially increasing the risk of bio-accumulation of toxic metals and other contaminants in plankton and federally managed fisheries species as a result of ongoing releases listed above and
  - impacts on a larger portion of the population than would be expected based on the general distribution of pelagic species.
- The draft EIS also fails to address the cumulative impacts of above stated contaminant releases on marine organisms.
- The draft EIS fails to adequately analyze the impact of both routine and unplanned releases of oil and other contaminants, on organisms that utilize the surface microlayer in the program area.
  - o MMS ranked the mid-Atlantic region first in primary productivity. The phytoplankton that drive productivity utilize the surface micro-layer, as do the millions of fish eggs and larvae that sustain the important commercial and recreational fishing industry in the region.
  - This fact was further emphasized in another section of the draft EIS that stated "Most of the fish that support major fisheries in the Mid-Atlantic Bight have planktonic rather than benthic eggs and larvae.<sup>13</sup>" The section goes on to state "A small spill on the shelf could contact passively moving eggs and larvae of such species and cause mortality to individuals.<sup>14</sup>"
    - Early life stages of fish are highly susceptible to PAHs and other contaminants associated with oil and gas activities and oil and gas releases concentrate contaminants in the surface micro-layer where they can persist for extended periods of time.

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 <sup>13 &</sup>quot;Outer Continental Shelf Oil and Gas Leasing Program 2007-2012, Draft Environmental Impact Statement," July 2006, Page IV-277, U.S. Department of the Interior, Minerals Management Service.
 14 Id

- The draft EIS inappropriately downplays the impact such a loss could have at the population-level as most species concentrate spawning efforts over a short period of time.
- The draft EIS must examine the potential impact of both phyto- and zooplankton exposure to contaminants resulting from the proposed exploration and production.
- The draft EIS must also consider the cumulative effects of the impacts of oil and gas
  exploration and production in the context of the pre-existing insults already present in
  the planning region.
  - The draft EIS acknowledges that ongoing threats to water quality in the Mid-Atlantic Planning Area includes "the large input of nutrients into the estuaries, high bacterial loads and potentially toxic organic chemicals and metals from both point source and non-point source runoff are prevalent in the mid-Atlantic coastal areas.<sup>15</sup>"
  - The draft EIS recognizes losses of individual fish, birds, marine mammals and sea turtles as the result of oil and gas activities, but fails to analyze whether these losses may result in more substantial population-level effect when they are inflicted on species whose numbers are already declining due to other insults.
- The risk of spills and leaks from oil platforms increase with hurricanes and noreasters.
  - o MMS must include available information on oil releases that emanated from many platforms in the Gulf of Mexico after Hurricanes Katrina in 2005<sup>16</sup> and these data should be used to assess the risk of oil spills in the Mid-Atlantic region from hurricane-induced damage.
- The draft EIS fails to adequately evaluate the substantially elevated risk of oil spills or other catastrophic disasters that could occur due to the presence of extensive military weapons operations within the Mid-Atlantic Planning Area.

#### The Draft EIS Fails to Properly Evaluate Essential Economic Issues

The negative risks listed above, as well as others, could lead to serious damage or destruction of New York and New Jersey's marine and coastal resources, which are of extreme ecological value. The waters of the Bight also support significant economic and social values, which could be seriously damaged by offshore oil and gas activities, including commercial fishing, commercial shell-fishing, recreational fishing, recreational boating, water recreation, whale-watching, and shore tourism. For example, the summers of 1987 and 1988 provide stark evidence of water quality's link to state and local economies. Raw sewage, medical waste, dead and dying dolphins washed ashore in the bi-state region. When all indirect effects of the 1988 event are included, losses were estimated at \$820.7 million to \$3,060.8 million. To Specific economic values of the marine resources of the NY/NJ Bight are described below.

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<sup>&</sup>lt;sup>15</sup> "Outer Continental Shelf Oil and Gas Leasing Program 2007-2012, Draft Environmental Impact Statement," July 2006, Page IV-252, U.S. Department of the Interior, Minerals Management Service.

<sup>&</sup>lt;sup>16</sup> Information available at <a href="http://www.skytruth.com/(last visited April 10">http://www.skytruth.com/(last visited April 10</a>, 2006).

<sup>&</sup>lt;sup>17</sup> Ofiara, Douglas D. and Bernard Brown, "Marine Pollution Events of 1988 and Their Effect on Travel, Tourism, and Regional Activities in New Jersey," referenced as an "Invited Paper presented at the Conference on Floatable Wastes in the Ocean: Social Economic and Public Health Implications. March 21-22, 1989 at SUNY- Stony Brook."

- Commercial Fishing: In New Jersey, "[a]nnual commercial landings of finfish and shellfish are over 182 million pounds with an approximate dockside value of \$100 million," according to the New Jersey Department of Environmental Protection (NJDEP), Coastal Management Program, thus generating \$100 million to the New Jersey economy annually. For 1999, the New York Sea Grant study estimated that New York's commercial fishing industry contributed a total of \$149.6 million to the state's economy and directly employed approximately 10,500 New Yorkers."<sup>20</sup>
- **Recreational Fishing**: In 2003, the American Sportfishing Association estimated that recreational fishing brought \$724,634,011 in retail sales with a total multiplier effect<sup>21</sup> of \$1,363,259,834 to the state of New Jersey. Recreational fishing accounts for 12,021 jobs in New Jersey, with salaries and wages totaling \$328,359,434. The sport generates \$7,750,295 in New Jersey income taxes and \$56,339,961 in federal income taxes. The same report indicates that recreational fishing in New York generated \$1,116,861,525 in retail sales with a total multiplier effect of \$2,011,716,251. The sport accounts for 17,083 jobs and \$503,486,172 in salaries and wages in New York.
- **Surfing**: Residents in Monmouth County, NJ alone contributed at least \$10 million to the economy from surfing and associated businesses (includes purchasing equipment, wax, bathing suits, wet suits, parking fees, beach badges, breakfast, and lunch). This monetary value only represents one of numerous coastal counties in the entire region.
- **Tourism**: According to the New Jersey Department of Commerce, travel and tourism in New Jersey contributes \$32 billion in economic activities each year and generates 416,000 jobs (the second largest private sector employer). The four coastal counties Atlantic, Cape May, Ocean, and Monmouth account for more than 72% or \$21.6 billion in annual economic activity

<sup>&</sup>lt;sup>18</sup> The New Jersey Coastal Management Program, "Fact Sheet 2, March 2002," p.1.

<sup>&</sup>lt;sup>19</sup> The New Jersey Coastal Management Program, "Fact Sheet 3, March 2002," p.1.

<sup>&</sup>lt;sup>20</sup> New York Seafood Council, "New York's Seafood Industry" by Ken Gall, New York Sea Grant, Stony Brook, NY. Available at <a href="http://www.nyseafood.org/doc.asp?document\_key=NYSeafoodIndustry#commercial">http://www.nyseafood.org/doc.asp?document\_key=NYSeafoodIndustry#commercial</a> (last visited July 14, 2005).

Multiplier" is defined as "An effect in economics in which an increase in spending produces an increase in national income and consumption greater than the initial amount spent. For example, if a corporation builds a factory, it will employ construction workers and their suppliers as well as those who work in the factory. Indirectly, the new factory will stimulate employment in laundries, restaurants, and service industries in the factory's vicinity," *The New Dictionary of Cultural Literacy*, Third Edition, Houghton Mifflin Company, 2002. Available at *Answers.com* 26 Oct. 2005. http://www.answers.com/topic/multiplier-effect.

Answers.com 26 Oct. 2005. <a href="http://www.answers.com/topic/multiplier-effect">http://www.answers.com/topic/multiplier-effect</a>.

22 American Sportfishing Association, Fishing Statistics, "Economic Impacts of Fishing" available at <a href="http://www.asafishing.org/asa/statistics/economic impact/state\_allfish\_2003.html">http://www.asafishing.org/asa/statistics/economic impact/state\_allfish\_2003.html</a> (last visited July 14, 2005).

23 Id.

<sup>&</sup>lt;sup>24</sup> *Id*.

<sup>&</sup>lt;sup>25</sup> American Sportfishing Association, Fishing Statistics, "Economic Impacts of Fishing" available at <a href="http://www.asafishing.org/asa/statistics/economic\_impact/state\_allfish\_2003.html">http://www.asafishing.org/asa/statistics/economic\_impact/state\_allfish\_2003.html</a> (last visited July 14, 2005). <sup>26</sup> *Id.* 

in New Jersey.<sup>27</sup> In 1995 (the most recent numbers accessible), coastal tourism in New York contributed \$2.9 billion to the overall economy, comprising 62.5% of the state economy.<sup>28</sup>

By contrast, studies have shown that there is very little economically recoverable oil or gas available in the Mid-Atlantic region. Using 2030 national consumption rates (the year production is expected to begin), MMS estimates that the proposed lease area off Virginia contains only enough recoverable oil to last between 1.8 and 2.9 days, <sup>29,30</sup> and only enough natural gas to last between 3.4 to 6.8 days<sup>31,32</sup>. The ecological and economic impacts of oil and gas exploration and production identified by MMS in the draft EIS and listed above are numerous and significant. The recovery of such small amounts of oil and gas is not an economically or ecologically viable option, and more importantly, would put at risk the active economic and ecologic productivity and potentialities of the natural resources in the region.

### MMS Virginia Plan Conflicts with Department of Defense and Ignores Risks

The entire Mid-Atlantic Planning Area lies within the U.S. Navy's Virginia Capes Operations Area (hereinafter "VACAPES"). The U.S. Navy currently conducts training and war exercises within the Mid-Atlantic Planning Area that utilize several different forms of live ammunition including gunnery exercises, airborne mine countermeasures, general subsurface operations, autonomous underwater vehicle from submarines, surface-to-air weapon delivery such as strafing, rockets and bombs, and antisubmarine rocket and torpedo firing<sup>33</sup>. In addition, Air Force activities in the proposed area include readiness training for tactical fighters and interceptor aircrafts, refueling operations, basic fighter 100 maneuvering, air combat training, and air-to-air intercepts<sup>34</sup> and both the National Aeronautics and Space Administration (hereinafter "NASA") and the Virginia Commercial Space Flight Authority launch rockets and spacecraft off of Virginia's Eastern Shore in support of commercial, federal civil and Department of Defense programs <sup>35,36</sup>. All of these different activities involve sub-surface, surface and air exercises that would interfere with planned OCS activity. As stated in the draft EIS, the U.S. Navy finds that oil and gas activities in the area "have the potential to interfere with or interrupt

<sup>&</sup>lt;sup>27</sup> NJ Commerce, Economic Growth and Tourism Commission, "Frequently Asked Questions: Tourism in New Jersey," prepared for consideration by the Blue Ribbon Panel on Offshore Wind, April 2005.

<sup>&</sup>lt;sup>28</sup> Coast Alliance, "State of the Coasts: A State-by-State Analysis of the Vital Link between Healthy Coasts and a Healthy Economy," p.109, June 1995.

<sup>&</sup>lt;sup>29</sup> "Annual Energy Outlook 2006", Table 24. U.S. Department of the Interior, DOI/EIA 0383, Feb. 2006.

<sup>&</sup>lt;sup>30</sup> "Outer Continental Shelf Oil and Gas Leasing Program 2007-2012, Draft Environmental Impact Statement," July 2006, Table IV-3, U.S. Department of the Interior, Minerals Management Service.

<sup>31 &</sup>quot;Annual Energy Outlook 2006", Table 23. U.S. Department of the Interior, DOI/EIA 0383, Feb. 2006.

<sup>&</sup>lt;sup>32</sup> "Outer Continental Shelf Oil and Gas Leasing Program 2007-2012, Draft Environmental Impact Statement," July 2006, Table IV-3, U.S. Department of the Interior, Minerals Management Service.

<sup>33 &</sup>quot;Proposed Program Outer Continental Shelf Oil and Gas Leasing Program 2007-2012" August 2006, Page 99, U.S. Department of the Interior, Minerals Management Service.

<sup>&</sup>lt;sup>35</sup> "Proposed Program Outer Continental Shelf Oil and Gas Leasing Program 2007-2012" August 2006, Page 99, U.S. Department of the Interior, Minerals Management Service.

<sup>&</sup>lt;sup>36</sup> Virginia Commercial Space Flight Authority Comment Letter on the "Draft Proposed 5-Year Plan for Outer Continental Shelf Oil and Gas Leasing Program (2007-2012)" Submitted March 31, 2006.

exploration and drilling operations<sup>37</sup>". In their comment letter to MMS on the draft Program Plan, the U.S. Navy further elaborates the real danger of these conflicting operations by stating that "hazards in this area to operating crews and oil company equipment and structures would be so great, the U.S. Navy opposes oil and gas exploration and development in the program location<sup>38</sup>" Naval training exercises and oil and gas activities are mutually exclusive and in direct conflict, as the use of live ordnances and subvert underwater activity creates a substantial risk to oil and gas exploration and production activities that dramatically increase the likelihood of a major oil spill or other catastrophe. This alone should eliminate the Mid-Atlantic Planning Area from further consideration by MMS.

#### **Conclusion:**

For these reasons, the draft EIS is insufficient as it underestimates the substantial risks and impacts from the Proposed Leasing Program. Therefore, the Commenters strongly request that MMS exclude the Mid-Atlantic from the proposed program areas as the Mid-Atlantic is currently under congressional moratoria and presidential withdrawal and, most importantly, is an area that is economically and environmentally dependant upon a clean coast and ocean waters.

Sincerely,

Cindy Zipf

Executive Director

Andy Willner Executive Director NY/NJ Baykeeper

cc: NJ US Congressional Delegation

open letter

Jennifer C. Lamson

**Principal Scientist** 

Jennifer Samson, Ph.D.

<sup>&</sup>lt;sup>37</sup> "Outer Continental Shelf Oil and Gas Leasing Program 2007-2012, Draft Environmental Impact Statement," July 2006, Page IV-2, U.S. Department of the Interior, Minerals Management Service.

<sup>&</sup>lt;sup>38</sup> U.S. Department of the Navy, Letter to Minerals Management Service regarding the draft Proposed 5-year Outer Continental Shelf Oil and Gas Leasing Program for 2007-2012. April 10, 2006. MMS Comment ID # 5YR-HQ-0006-C00D1864